SOUTH AFRICA
Geared for Growth
2009
Economic Highlights of South Africa

• Following the introduction of inflation targeting, the CPIX or Consumer Price Index (as annual average) was maintained within the range in 2004, 2005 and 2006. In 2007, it breached the upper level of the target range. However, this was a result primarily of high global food and crude oil prices and inflation. For 2009 as a whole, the Gross Domestic Product (GDP) is forecast to decline by 0.8% and recover moderately to a growth rate of 2.5% in 2010.
• Government debt, as a percentage of GDP, declined from 44.4% in 2000, to 22.4% in 2009.
• Manufactured goods, as at March 2008, represent well over 50% of exports, up from 25% since 1994.
• Private sector investment has grown at an average of 5.4% a year over the past decade.
• During the course of 2007, Black Economic Empowerment (BEE) transactions soared to about R96 billion worth, comprising 514 deals.
• The South African economy experienced a decline in its growth rate, from 5.1% in 2007 to 3.1% in 2008, the first such contraction in the last decade, as a result of the global economic slowdown.
• Standard & Poor’s, a leading rating agency, announced on 17 June 2009 that it affirmed South Africa’s long-term rating of BBB+ and foreign currency issuer rating of A+, with a negative outlook.
• There has been increasing investment interest in South Africa as a base for accessing Africa’s potential as an almost untapped source of raw materials. In 2008, over US$14 billion worth of Foreign Direct Investment (FDI) entered South Africa, more than double the previous year’s recorded investment flows.
• In 2008, the World Economic Forum’s Global Competitiveness Index ranked South Africa 45th out of 134 global nations.
• In 2008, South Africa attracted 82 international association meetings and was ranked 34th in the International Congress and Convention Association’s (ICCA’s) country ranking for international association meetings. Cape Town attracted 42 of these meetings and achieved 35th place in the ICCA’s global city ranking.
• South Africa generates two-thirds of Africa’s electricity and accounts for almost 25% of the continent’s GDP (South Africa: The Good News).
• According to the Society of Incentive and Travel Executives (SITE), South Africa is also one of the most popular long haul incentive travel destinations, in terms of both number of incentive groups and delegate nights. In terms of long haul city destinations for incentive travel, Cape Town topped the list in respect of number of incentive groups (New York was second). Cape Town also reached 6th place in terms of delegate nights.
## Contents

*Abbreviations and Acronyms* .................................................................................................................................................. 2

Introduction: South Africa Gearing Up for Accelerated Growth ................................................................................................................. 4

South Africa: A Major African Player ..................................................................................................................................................... 4

A Sound Environment .............................................................................................................................................................................. 6

A Nation on the Rise .................................................................................................................................................................................. 11

Economic Empowerment Policies ......................................................................................................................................................... 11

Skills Development ................................................................................................................................................................................. 13

Investment Environment .......................................................................................................................................................................... 15

Investment Incentives ............................................................................................................................................................................. 18

Economic Development ........................................................................................................................................................................... 23

Economic Sectors .................................................................................................................................................................................... 25

Trade Regime ....................................................................................................................................................................................... 27

Areas of Investment Opportunities in South Africa .................................................................................................................................. 33

*Acknowledgement of Sources* ......................................................................................................................................................... 44
### Abbreviations and Acronyms

<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
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<tbody>
<tr>
<td>AGOA</td>
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<td>ART</td>
<td>Anti-Retroviral Treatment</td>
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<td>ARV</td>
<td>Anti-Retroviral</td>
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<td>AsgiSA</td>
<td>Accelerated and Shared Growth Initiative of South Africa</td>
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<td>B-BBEE</td>
<td>Broad-Based Black Economic Empowerment</td>
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<td>BEE</td>
<td>Black Economic Empowerment</td>
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<td>BESA</td>
<td>Bond Exchange of South Africa</td>
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<td>BPO&amp;O</td>
<td>Business Process Outsourcing and Offshoring</td>
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<td>CITES</td>
<td>Convention on International Trade in Endangered Species</td>
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<td>CPIX</td>
<td>Consumer Price Index</td>
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<td>DoE</td>
<td>Department of Education</td>
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<td>DST</td>
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<td>Enterprise Development Unit</td>
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<td>EE</td>
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<td>Foreign Investment Grant</td>
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<td>FTA</td>
<td>Free Trade Agreement / Free Trade Association</td>
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<td>GDP</td>
<td>Gross Domestic Product</td>
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<td>GSP</td>
<td>Generalised System of Preference</td>
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<td>ICCA</td>
<td>International Congress and Convention Association</td>
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<td>ICT</td>
<td>Information, Communication and Technology</td>
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<td>Industrial Policy Action Plan</td>
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<td>IT</td>
<td>Information Technology</td>
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<td>JipSA</td>
<td>Joint Initiative on Priority Skills Acquisition</td>
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</table>
M&A  Mergers and Acquisitions
MFN  Most-Favoured Nation
MIDP  Motor Industry Development Programme
MRO  Maintenance, Repair and Overhaul
Nepad  New Partnership for Africa’s Development
NIPF  National Industrial Policy Framework
PDIs  Previously Disadvantaged Individuals
PPPFA  Preferential Procurement Policy Framework Act
PTA  Preferential Trade Agreement
PGMs  Platinum Group of Metals
R&D  Research and Development
RDP  Reconstruction and Development Programme
SACU  Southern African Customs Union
SADC  Southern African Development Community
SAFEX  South African Futures Exchange
SAP  Systems Application Protocol
SAPS  South African Police Service
SARS  South African Revenue Service
SAWEN  South African Women Entrepreneurs’ Network
sedaa  Small Enterprise Development Agency
SETAs  Sector Education and Training Authorities
SET  Science, Engineering and Technology
SITE  Society of Incentive and Travel Executives
SMEs  Small and Medium Enterprises
SMME  Small, Medium and Micro Enterprise
TDCA  Trade Development Co-operation Agreement
UAVs  Unmanned Arial Vehicles
WTO  World Trade Organization
Introduction: South Africa Gearing Up for Accelerated Growth

South Africa has experienced enduring and positive growth rates over the past few years, however government’s focus is on implementing a shift from macro-economic stabilisation to micro-economic transformation, and increasing the productive capacity of the domestic economy by strengthening industrial and economic infrastructure. Furthermore, the ‘Business Unusual’ plan of action of government seeks to halve unemployment and poverty by 2014, realise 6% economic growth from 2010 onwards, and strengthen trade, investment and exports. This annual publication of the Department of Trade and Industry (the dti) highlights the ways in which South Africa has geared itself for further growth, development in a dynamic spread of economic sectors, integrating small and medium enterprises in the wider economy, lowering the cost of doing business in South Africa, reducing regulatory hindrances to development, and absorbing skilled labour. These cross-cutting economic interventions are evidence of the country’s dedication to generating growth, employment and realising the equitable distribution of wealth among the people of South Africa.

South Africa: A Major African Player

South Africa is one of the most sophisticated and promising emerging markets in the world. The unique combination of a well-developed first-world economic infrastructure, and a rapidly emerging market economy, has given rise to an entrepreneurial and dynamic investment environment with many global competitive advantages and opportunities.

Known as the gateway to Africa, South Africa is home to 6% of Africa’s population, and accounts for approximately 25% of the continent’s Gross Domestic Product (GDP). It also boasts 45% of Africa’s mineral production, and 50% of the continent’s purchasing power. South Africa has played a major role in the formation of the New Partnership for Africa’s Development (Nepad), plotting a course of economic growth and poverty alleviation.

It is not only in the business sector that government is striving to provide for all South Africans – major progress has been made in improving the nation’s quality of life. The estimated number of households with access to electricity has increased from 4.4 million (m) households in 1994, to 8.8m in 2007. Close to half of all consumers of electricity services from municipalities receive free basic electricity, with a large percentage of users in Gauteng and the Free State benefiting from free basic electricity.
According to Statistics South Africa, over the past 10 years, the South African population increased from 44.5m to 49.32m, while at the same time, the number of households increased from 9m to 12.5m. The increase in new households outpaced that of the population, as a large number of citizens have chosen to form new households and live in smaller households.

It is, perhaps, because government is addressing the needs of its people that South Africa has managed to maintain a stable political environment. For example, great care has been taken to ensure that South Africa’s land reform programme sidesteps the challenges facing countries that also emerged from colonial regimes. This, *inter alia*, is supported by the Land Restitution Act, to compensate citizens who were dispossessed of land that was rightfully theirs, during the Apartheid years and beyond.

Furthermore, while South Africa has been subject to negative publicity regarding the country’s crime rate, initiatives such as ‘Business Against Crime’, are endeavouring to make South Africa’s streets safe, with contact crimes already being on the decline, as per the accepted levels of such crimes among Interpol member nations. The South African Police Service (SAPS) has been allocated an additional R600m for the 2010 FIFA World Cup to safeguard soccer fans and tourists alike.
A Sound Environment

A significant milestone in the democratisation of South Africa was the exemplary constitution-making process, which, in 1996, delivered a document that has evoked world-wide admiration. South Africa is a constitutional democracy with a three-tier system of government, comprising national, provincial and local spheres, and an independent judiciary.

The integration of South Africa into the global political, economic and social system has been a priority for democratic South Africa. As a country isolated during the Apartheid era, an African country, a developing country, and a country whose liberation was achieved with the support of the international community, it has been of critical importance to build political and economic links with countries and regions of the world, and to work with national and regional partners, to make an international environment more favourable to development across the globe, and in Africa and South Africa in particular.

South Africa has a world-class, progressive legal framework. Legislation pertaining to commerce, labour and maritime issues is particularly well developed, while laws relating to competition policy, copyright, patents, trademarks and disputes conform to international norms and conventions. Sanctity of contract is protected under common law, and independent courts ensure respect for commercial rights and obligations. The independence of the judiciary is guaranteed by the Constitution. Furthermore, South Africa’s financial systems are robust and well regulated. Seventy-seven (77) banks operate or are represented in the country, 20 of which are locally controlled, 14 being under foreign control, and two being mutual banks. Forty-three (43) are representative offices of mainly foreign banking institutions. Four of South Africa’s banks are rated amongst the world’s top 500 financial institutions. Global confidence in South Africa’s banks is further evidenced by the World Economic Forum’s Global Competitiveness Report 2008/09 ranking of the country’s banks as the 15th most secure, out of 134 countries reviewed, scoring considerably higher than Switzerland, Germany, the US and the UK.

In addition, the Johannesburg Securities Exchange Ltd. (JSE) rates among the top 20 stock exchanges in the world by market capitalisation. The JSE’s rules and their enforcement are based on global best practice, while the JSE’s automated trading, settlement, transfer and registration systems are on par with those of leading stock exchanges in the world. The South African stock exchange also boasts a Futures Exchange (SAFEX) and Bond Exchange (BESA). South Africa’s securities exchange regulations rank 5th globally, in the 2008/09 World Economic Forum’s Global Competitiveness Index, ahead of Switzerland, Germany, the US and the UK.
Further to this, South Africa boasts the most modern and extensive infrastructure in Africa:

- South Africa’s total road network extends over 754,000 kilometres (km), 9,600km of which are surfaced national roads.
- South Africa has an extensive rail network – the 10th lengthiest in the world – connecting with networks in the sub-Saharan region.
- Portnet is the largest port authority in Southern Africa, with the best-equipped and most efficient network of ports in Africa. South Africa’s main ports are located in Cape Town, Durban, Port Elizabeth and East London. Other ports are located in Richards Bay, Saldanha Bay and Mossel Bay. The Port of Ngqura is being developed off the coast of Port Elizabeth in the Eastern Cape, with the first commercial ships expected to dock by 2009. Ngqura is set to be the deepest container terminal in Africa. Ngqura is a crucial component of Coega, one of South Africa’s strategic Industrial Development Zones (IDZs).
- More than 50 airlines, making around 230,000 aircraft landings, and carrying about 33m passengers a year, move through South Africa’s 10 principal airports. Johannesburg’s OR Tambo International Airport is Africa’s busiest airport, with about 8.9m departing passengers a year. It was named the continent’s top performing airport by the Airports Council International in 2007.

The South African telecommunications market is the largest in Africa, both in terms of customers and revenues. The market is growing consistently and substantially. Fixed line penetration was estimated at 9.3% in 2008, while mobile penetration was significantly higher, at around 10.3%.

South Africa is the fourth-fastest growing mobile communications market in the world. In 2008, the country recorded more than 49.9m subscribers. South Africa is also the largest Internet market in Africa, with an estimated 9.5m Internet users in 2008, which is about 20% of the population. Growth of 22% is anticipated for 2009.
According to the Economist Intelligence Unit’s Information Technology (IT) Industry Competitiveness Index 2008, South Africa ranks 37th in the world out of 66 countries reviewed, owing to well-established business and legal sectors, representing 76.9 and 63.5% of the South African IT industry environments respectively. While the country’s ranking remained unchanged since 2007, at 37th position, it came second after Israel in terms of MEA (Middle East and Africa) countries: Israel (56.7%); South Africa (32.6%); Turkey (32.4%); Saudi Arabia (32.3%), and Egypt (25.3%).

The South African IT spend during 2007 was estimated at US$8.7bn. The local IT market size dominated the MEA region, with Turkey being the closest country in market size, with a 2007 spend of $5.1bn. Software, hardware and services accounted for expenditure of $1.8bn, $3.3bn and $3.6bn during 2007, respectively. In respect of software, it is estimated that by 2011, packaged applications will account for 41.8% of the software market, while application development and deployment are expected to represent 24.8% and infrastructure software, 33.4% of the market.

Several international corporates, recognised as leaders in the IT sector, operate subsidiaries from South Africa, including IBM, Unisys, Microsoft, Intel, Systems Application Protocol (SAP), Dell, Novell and Compaq.
South Africa’s television signal transmission will migrate from analogue to digital. The dates for switch-on of the digital signal and switch-off of the analogue signal had been decided as November 2008 and November 2011, respectively. Broadcasting Digital Migration is likely to dramatically change the Information, Communication and Technology (ICT) landscape. New opportunities will be created at both lower and higher ends of skills and businesses.
Table 1: IT Industry Competitiveness Index, 2008 Overall Scores and Ranks

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*New to the Index in 2008. Countries are scored on a scale of 1 to 100. Source: Economist Intelligence Unit, 2008.
A Nation on the Rise

South Africa's vibrant people are undoubtedly the driving force behind the nation's development. Thus, while government recognises the necessity of legislation, which nurtures business and the economy, policies that foster social development are viewed as equally important.

Sadly, Apartheid's legacy is one of unequal opportunities and unevenly distributed resources. Government has embarked on a programme to redress these past imbalances, with initiatives affecting all aspects of South African life, from the workplace to domestic households.

Economic Empowerment Policies

Economic empowerment policies, for example, have been instrumental in ensuring South Africa’s transformation, and the redistribution of wealth and opportunities for Previously Disadvantaged Individuals (PDIs), namely black people, women and those living with disabilities. Although much work remains to be done, transformation is evident at all levels across South African industries. It is particularly heartening to note that black ownership is on the increase, owing largely to government equity and transformation initiatives, such as Black Economic Empowerment (BEE) and Employment Equity (EE), to ensure adequate representivity of the black population, women and disabled persons.

Table 2 depicts the total BEE transactions over the last 13 years, and these transactions, as a percentage of total mergers and acquisitions. After a rapid start in 1995, the total value of BEE transactions, as a percentage of total mergers, declined between 1996 and 2002 and then picked up sharply in 2003. In February 2007, government gazetted the Codes of Good Practice on Broad-Based Black Economic Empowerment (B-BBEE), following the passing of the B-BBEE Act in 2003.

The Preferential Procurement Policy Framework Act (PPPFA) further seeks to enhance the participation of Historically Disadvantaged Individuals (HDIs) and Small, Medium and Micro Enterprises (SMMEs) in the public sector procurement system.
Of course, while it is important to increase black representation in companies at executive levels, improving the basic skills of the entire labour force is also a priority of government.

Table 2: BEE Transactions

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<td>7</td>
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<td>21</td>
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<td>28</td>
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<td>56</td>
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<td>96</td>
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<td>Total Mergers &amp; Acquisitions (M&amp;A) transactions (R bn)</td>
<td>43</td>
<td>52</td>
<td>166</td>
<td>314</td>
<td>236</td>
<td>371</td>
<td>502</td>
<td>242</td>
<td>150</td>
<td>166</td>
<td>269</td>
<td>284</td>
<td>514</td>
</tr>
<tr>
<td>BEE as a % of all M&amp;A transactions</td>
<td>28.8%</td>
<td>13.5%</td>
<td>5%</td>
<td>6.8%</td>
<td>9.8%</td>
<td>7.5%</td>
<td>5%</td>
<td>5.1%</td>
<td>28.1%</td>
<td>30.1%</td>
<td>20.9%</td>
<td>19.7%</td>
<td>18.7%</td>
</tr>
</tbody>
</table>
Skills Development

Skills development has come sharply into focus with the introduction of the Skills Development Act in 1998. The Act aims to increase the skills of the nation by creating a “skills revolution”. Further legislation was passed to encourage investment in skills development, namely the Skills Development Levies Act, No. 97 of 1998, which makes it compulsory for all employers to pay 1% of their payroll to the South African Revenue Service (SARS). The money is administered by the Department of Labour, where 20% is set aside for the National Skills Fund. The remaining funds are distributed amongst various Sector Education and Training Authorities (SETAs), and are repaid to employers in the form of grants, which are utilised for training purposes. Despite the novelty of the system, it has resulted in immensely successful apprenticeships.

The Joint Initiative on Priority Skills Acquisition (JipSA), the skills-empowerment arm of the Accelerated and Shared Growth Initiative of South Africa (AsgiSA), was launched in 2006. JipSA is a specific initiative within government’s wider (AsgiSA) strategy, aimed at addressing the skills shortage and achieving a 6% economic growth rate, which is seen as key to halving poverty and unemployment by 2014. By mid-2008, provisional SETAs indicated that an additional 20 000 learners had been registered for 2008/09. The Department of Education (DoE) envisages the number of engineers graduating from universities to increase from about 1 500 per year to 2 000 per year by 2010.

By fine-tuning their skills, many entrepreneurs have found opportunities in self-employment. The SMME sector is growing rapidly, accounting for 97.5% of all establishments in the formal or registered sectors. To further stimulate this growth, the dti has earmarked a substantial part of its budget for enterprise and industry development. SMME owners are also encouraged to seek assistance from the several supportive structures introduced by the National Small Business Act of 1996. These include the Enterprise Development Unit (EDU), the Small Enterprise Development Agency (sedá), Khula Enterprise Finance Ltd. (Khula), and the South African Women Entrepreneurs' Network (SAWEN). An online service, known as BRAIN (www.brain.org.za), has been launched to provide information about government incentives and SMME support agencies.

Science, Engineering and Technology (SET) graduates are key skilled workers who are critical in supporting economic growth and investment in social infrastructure. The current rate of graduation in this sector is a signpost for future prospects for the economy and society. Trends began to improve in 2002, and should be seen against massive expansions in enrolment numbers.

In the fight against HIV/AIDS, it is worth noting that South Africa has the world’s largest Anti-Retroviral Treatment (ART) programme in the world. Government first announced South Africa’s Anti-Retroviral (ARV) treatment programme in 2006. At the time,
over 130 000 people were receiving ARV treatment through government programmes, in addition to more than 80 000 people receiving ARV treatment from the private healthcare sector. By the end of June 2007, an estimated 300 000 patients were receiving ARVs. At least 342 public health facilities had been accredited to provide this service, including nine correctional service centres.

By the end of February 2008, an estimated 450 000 patients were receiving ARVs in more than 310 accredited centres. The treatment, care and support intervention is gaining momentum, in line with government’s commitment to deal with this challenge.
Investment Environment

A number of industrial support measures have been implemented to enhance the competitiveness of South Africa’s industrial base. These include placing more emphasis on supply-side measures than those on the demand-side, such as tariffs and costly export support programmes. To this end, government has set in place incentives for value-added manufacturing projects, support for industrial innovation, improved access to finance, the creation of an enabling environment for SMME development, IDZs, and competition and consumer protection measures.

The World Bank Group’s *Doing Business 2010* compared business regulation in various global economies. The survey ranked South Africa ranked 34th out of 183 economies, in terms of ‘Ease of Doing Business’ (see Figure 1).

**Figure 1: Ease of Doing Business – Selected Rankings**

South Africa also ranked 8th as regards the protection of investors in the country (see figure 2). The World Economic Forum’s Global Competitiveness Report 2008/2009 ranked South Africa 45th in terms of overall competitiveness, ahead of countries such as Poland, India and Mexico. South Africa was also ranked the 18th most attractive FDI destination world-wide, according to the 2007 Foreign Direct Investment Confidence Index compiled by the global management consulting firm, AT Kearney.

**Figure 2: Protecting Investors Index in South Africa, Compared to Best Practice and Selected Economies**

![Figure 2: Protecting Investors Index in South Africa, Compared to Best Practice and Selected Economies](image)


South Africa has one of the cheapest electricity prices in the world – even doubling the price would keep the country’s rates at a globally competitive level (see Figure 3).
South Africa also compares favourably in terms of petroleum prices. Private sector and multinational oil companies refine and market nearly all imported petroleum products in Southern Africa.

Telecommunications is becoming increasingly competitive, with the partial privatisation of Telkom driving down the cost of international phone calls. A second network operator, Neotel, started operations in 2008 in South Africa, with the aim of increasing competitive pressure in the sector, thereby further reducing costs and encouraging innovation.

The past few years have also seen a surge in South African labour productivity. A joint investment climate survey conducted by the World Bank and the dti, found South African firms to be more productive than those in other countries surveyed by the Bank. South Africa’s labour productivity also compared favourably with other middle-income countries. At 28%, the corporate tax rate in South Africa ranks favourably against that of a number of developing countries, whose tax rates were higher than 30%.

Investment Incentives

South Africa offers various attractive investment incentives, targeted at specific sectors or types of business activities. These are:

**Research and Development (R&D) Tax Incentive Programme**

The R&D Tax Incentive Programme was introduced in November 2006, in terms of Section 11(d) of the Income Tax Act and is administered by the Department of Science and Technology (DST), in conjunction with the SARS, to encourage innovation, scientific and technological research and development by taxpayers/companies in South Africa. The incentive consists of a deduction of 150%, in respect of eligible expenditure on eligible scientific or technological R&D undertaken by taxpayers within South Africa; and an accelerated depreciation of assets for the purposes of scientific and technological R&D over three (3) years, at a rate of 50:30:20, starting from the year of assessment, in which the asset is brought to first use. Taxpayers can claim for the eligible scientific or technological R&D expenditure on salaries and wages, materials, buildings, machinery, equipment and contracted R&D. Expenditure on the following activities is deductible:

- exploration and prospecting;
- management of trade marks;
- market research, sales or marketing promotion;
- management of internal business processes; and
- social sciences or humanities.

**The Enterprise Investment Programme (EIP) Manufacturing Programme**

The EIP (manufacturing) is a cash grant for locally based manufacturers who wish to establish a new production facility, expand an existing facility, or upgrade an existing facility in manufacturing industries.

**The Enterprise Investment Programme (EIP) Tourism Support Programme**

The EIP (tourism) is an investment incentive grant, payable over a period of two to three years, to support the development of tourism enterprises, and in so doing, stimulate job creation and encourage the geographical spread of tourism investment country-wide. Tourism-related activities supported by the grant include the following:

- accommodation, recreational/entertainment and cultural services; and
- tour operator and passenger transport services.
Foreign Investment Grant (FIG)

The Grant seeks to compensate qualifying foreign investors for the cost of moving qualifying new machinery and equipment from abroad to South Africa.

Critical Infrastructure

The critical infrastructure fund is a cash grant for projects designed to improve critical infrastructure in South Africa, including the following:

- Transport systems – road and rail systems;
- Electricity transmission and distribution systems – power flow and regulation systems;
- Telecommunications networks – cabling and signal transmission systems;
- Sewage systems – network and purification;
- Waste storage, disposal and treatment systems; and
- Fuel supply systems – piping for liquid, gas and solid fuel conveyor transportation.

Industrial Development Zones (IDZs)

IDZs are purpose-built industrial estates linked to international ports that leverage fixed direct investments in value-added and export-oriented manufacturing industries. These Zones provide the following benefits:

- Quality infrastructure;
- Expedited customs procedures; and
- Duty-free operating environments.
The Location Film and Television Production Incentive

This incentive programme consists of a Large Budget Film and Television Production Rebate Scheme, whereby foreign-owned qualifying producers are rebated a maximum sum of R10m for the production of large-budget films and television productions.

The South African Film and Television Production and Co-Production Incentive

Financial assistance to South African feature films, tele-movies, television drama series, documentaries and animation. The objective is to contribute to the local film industry. Production budgets are required to be over R10m, with the rebate being 35%, capped at R10m.

Export Marketing and Investment Assistance (EMIA)

The EMIA scheme partially compensates exporters in respect of activities aimed at developing export markets for South African products and services, and to recruit new FDI into South Africa. The scheme provides assistance in the form of:
• Air travel expenses;
• Freight-forwarding of display materials;
• Subsistence allowances; and
• Exhibition space and booth rental costs.

The Business Process Outsourcing and Offshoring (BPO&O) Investment Incentive

The BPO&O Investment Incentive comprises an Investment Grant, and a Training and Skills Support Grant, towards costs of company-specific training. The incentive is offered to local and foreign investors establishing projects that aim primarily to serve offshore clients.

Automotive Production and Development Programme

This Programme has four key elements:
• Tariff reduction freeze from 2013 until 2020;
• Local assembly allowance;
• Production incentives; and
• Automotive investment allowance.
Economic Development

The country has achieved stable growth rates since 1994, of approximately 5% over the last three years (2005, 2006 and 2007). This stable macro-economic environment has laid the foundation for a positive growth trajectory, driven by strong demand, attributed to the boom in the resources sector. This upsurge arose in response to a sustained increase in commodity prices, and due to the implementation of the AsgiSA infrastructure programmes. South Africa launched its National Industrial Policy Framework (NIPF) and its associated industrial policy action plan in January 2007. This policy aims to provide strategic direction for industrial development in the country, with the Framework encompassing a logical evolution of existing government policies, beginning with the Reconstruction and Development Programme (RDP), the Micro-Economic Reform Strategy (MERS) and most recently, AsgiSA, the latter of which has, as its goal, accelerating GDP growth to over 6% per annum by 2010, to help halve unemployment and poverty in South Africa by 2014.

In order to contribute towards the achievement of these goals by 2014 and beyond, the NIPF adopted the following vision:

- An economy that is diversified beyond its traditional reliance on commodities and non-tradable services. This requires the promotion of increased value-addition per capita, characterised particularly by movement into non-traditional tradable goods and services, which are competitive in both export markets, as well as the domestic economy.
- A long-term intensification of South Africa’s industrialisation process, and movement towards a 21st century knowledge economy.
- A more labour-absorptive industrialisation path, with particular emphasis on tradable labour-intensive goods and services, and economic linkages, which catalyse employment creation.
- disadvantaged economic citizens and marginalised regions in the mainstream of the industrial economy.
- An economy that contributes to industrial development in Africa, with a strong emphasis on building regional productive capabilities.
In this context, the central focus and priority of the South African Government over the medium-term will be on the implementation of the NIPF and the Industrial Policy Action Plan (IPAP). While implementation of this work has begun in earnest since 2007, with the launch of key sector programmes and incentive schemes such as for Automobiles, Clothing and Textiles, Business Process Outsourcing and Offshoring (BPO&O), Tourism and others, much more will be done to up-scale the action plans, particularly in view of the challenges of the economic recession.

The IPAP, adopted by the Cabinet Lekgotla (‘Meeting Place’ in the Setswana language) in July 2007, following the introduction of the NIPF in January 2007, consists of both sectoral and cross-cutting actions and relevant timeframes for their implementation. The sectoral actions category covers a wide range of sectors, with particular focus on fast-tracking the implementation of four lead sectors, which emerged from research and intensive interactions with stakeholders, namely:

- Metal fabrication, capital and transport equipment;
- Automotives and components;
- Chemicals, plastic fabrication and pharmaceuticals; and
- Forestry, pulp and paper, and furniture.

The IPAP also outlines the need to stabilise the clothing and textiles industries to preserve capabilities and employment, and also places emphasis on maintaining the momentum of AsgiSA sector priorities, namely tourism, business process outsourcing and biofuels. In addition to the aforementioned sectoral actions, some sectoral projects have been drawn from those sectors of the economy, which are important but do not form part of lead sectors, nor that of AsgiSA sectors, and include agro-processing, crafts, film and TV productions, and mineral beneficiation.

Cross-cutting interventions include targeted industrial financing. Government aims to support key sectors by improving access to finance, particularly in higher-risk areas, but such support will not be unconditional. Industrial financing from the state will be customised to addressing specific constraints and opportunities within the discipline of World Trade Organization (WTO) rules. These interventions will, in general, focus on five streams:

- Investment (including sector-specific programmes);
- Industrial upgrading (including industrial infrastructure);
- Innovation and technology;
- Trade facilitation; and
- Small and Medium Enterprises (SMEs), including co-operatives.
Other cross-cutting interventions include state support for Intellectual Property (IP) protection, and industrial clustering to
distribute benefits more widely across the country (e.g. outside Johannesburg, Durban, Cape Town – IDZs such as Coega). A
comprehensive range of state support systems for SMME and BEE development also exists, although more work needs to be
done, for instance, on regulatory burdens.

**Economic Sectors**

Manufacturing remains a significant sector in the South African economy, accounting for approximately 18% of GDP, and as
much as 50% of exports. Certain sub-sectors within manufacturing have enjoyed considerable government support. Most notable
of these is the automotive sector, which has exhibited significant growth under the Motor Industry Development Programme
(MIDP). Government also made substantial tax allowances and favourable restructuring arrangements for capital-intensive
resource-processing industries such as steel, chemicals, aluminium, and paper and pulp.

Value-added growth has not been confined to the automotive sector only. Since 2000, growth has been experienced across a
diverse range of manufacturing sectors, despite difficult trading conditions (such as an appreciation of the Rand and external
inflationary pressures on the economy). South Africa has relatively well-developed industries, which have emerged since the
19th century, in support of the mining industry. South Africa is the world’s largest producer of platinum, gold and chromium. Other
main contributors to the economy include industries such as automobile assembly, metalworking, machinery, textiles, iron and
steel, chemicals, fertilisers, foodstuffs and commercial ship repair, to mention just a few. In 2007, industry as a whole contributed
approximately 31.3% to South Africa’s GDP, which bodes well for government’s aim of achieving a diversified economy.

The manufacturing sector is experiencing the highest rates of production capacity utilisation over the past 35 years. Strong
growth of the domestic economy resulted in many sectors operating near full capacity. The relatively low levels of investment in
manufacturing in recent years are perhaps an indication that business did not anticipate the sustainability of the country’s strong
economic growth over a prolonged period.

The manufacturing sector is expected to see a rapid increase in fixed investment activity over the next five years, with many
sub-sectors operating close to, or at full capacity. Government’s multi-billion Rand spending on public infrastructure over the
forthcoming five years, with the State-Owned Enterprises’ Capex Programme, the 2010 FIFA Soccer World Cup and Gautrain,
amongst others, will provide a major stimulus to fixed investment, which will cushion much of the effects of the global financial
crisis.
The South African economy is increasingly dominated by the services-related sectors, which is in line with international trends. The primary sectors – agriculture and mining – have seen their share being reduced substantially over the past five decades. The share of the manufacturing sector – the second-largest sub-sector of the economy – decreased sharply since the early 1990s in light of globalisation, increased trade liberalisation, and an increasingly challenging global trading environment.
Trade Regime

As a founding member of the WTO, South Africa is an active participant in the multilateral rules-based trading system. The Doha Development Agenda negotiations provide an opportunity to place further emphasis on South Africa's particular economic interests and development goals, as well as its objectives to ensure increased integration into the world economy.

Since 1994, South Africa has made substantial progress in simplifying its tariff structure. The number of tariff lines has been reduced from over 11,200 in 1994, to fewer than 6,700 lines in 2006. Complex duties have since been eliminated. The number of HS8-digit lines bearing non-ad valorem (formula, mixed or specific) duties was reduced from 3,524 in 1994 to 208 in 2006. Non-ad valorem tariff lines are still imposed on some food stuffs and beverages, tobacco, and coke and petroleum products.

The number of tariff categories was reduced from over 100 in 1994 to seven (7) in 2006, which consist of duties at levels of 0, 10, 15, 20, 25, 30 and 40%. The simple average Most-Favoured Nation (MFN) status applied duty was 8%, and the trade weighted average, 6.1% in 2006. Of the 54% of tariff lines, the duty stood at zero in 2006. The WTO-binding coverage of South Africa stood at 96.4%, in the same year. Only four (4) sectors remain unbound, namely:

- Fish and crustaceans, molluscs, and other aquatic invertebrates;
- Mineral fuels, mineral oils, and products of their distillation;
- Bituminous substances and mineral waxes; and
- Arms and ammunition, and parts and accessories thereof.

Quantitative import control measures only remain on goods subject to other international agreements like the Montreal Protocol, the Convention on International Trade in Endangered Species (CITES), etc.

South Africa’s global economic strategy focuses on improving the country’s export performance by dismantling barriers to trade, and gaining increased market access. Several Free Trade Agreements (FTAs) have been signed, including FTAs with the European Commission, European Free Trade Association (EFTA) and SADC. South Africa recently concluded a Preferential Trade Agreement (PTA) with Mercosur (Brazil, Argentina, Paraguay, Uruguay), which should come into force in the next year or two. The country is currently involved in PTA negotiations with India.
In order to maintain and expand South Africa’s trade relationships with established markets, as well as new developing markets, the country enjoys the following market access conditions:

- **South Africa – European Union (EU) Trade, Development and Co-operation Agreement (TDCA)**

  The Free Trade Agreement (FTA) between South Africa and the EU – the Trade, Development Co-operation Agreement (TDCA) – was signed on 11 October 1999. The Agreement provisionally came into force in January 2000, subject to ratification by the EU member states. The Agreement fully came into force on 1 May 2004 after it was ratified by all EU member states. Under the agreement, the EU is expected to liberalise 95% of its duties on South African imports over 10 years from inception. In turn, South Africa intends to liberalise 86% of its duties on EU imports over a 12-year period, at commencement of the TDCA. On average, more than 90% of all trade between the two trading partners will be free of customs duties.

  The FTA is not limited to trade, but also includes a wide range of co-operative areas, including trade-related issues, economic co-operation, social and cultural co-operation, and political dialogue. The scope of the Agreement covers both industrial and agricultural products. However, a number of sensitive products have been excluded from the Agreement and are thus not subject to tariff liberalisation. For instance, within the South African context, the following agricultural products are excluded from the agreement: beef, pork, wheat, barley, sugar and some dairy products. With respect to the EU, meat, fish, dairy products, fresh fruits, preserved fruits, rice, sugar and wines are excluded from the Agreement. When it comes to industrial products, South Africa excluded the following products from the FTA: the petroleum sector, caustic soda, soda ash, some vegetable textile fibres, second-hand clothes, fully built cars and original equipment products. Whereas the EU excluded aluminium, fish and marine products, some iron and steel products, high-value textile and clothing articles. Industrial products benefitted substantially from the Agreement, in comparison with agricultural products.

- **Southern African Development Community (SADC) FTA**

  Implementation of the SADC Trade Protocol began in 2000, following its signing in 1996. The liberalisation of tariffs has taken place at different rates. In general, the more developed SADC countries have reduced tariffs faster than other member states. The Southern African Customs Union (SACU) removed most tariffs in 2000, while middle-income countries have gradually reduced their tariffs each year between 2000 and 2008. In relation to the least-developed countries, tariff reductions have generally been introduced during the latter part of the phase-down period. From January 2008 onwards,
when SADC attained the status of a FTA, producers and consumers do not pay import tariffs on an estimated 85% of all trade in community goods in the initial 12 countries implementing the SADC Trade Protocol. The 15% of trade, constituting the ‘sensitive list’, is expected to be liberalised from 2009 to 2012 when SADC attains the status of a fully fledged FTA.

SADC is establishing a Trade Monitoring and Compliance mechanism to monitor the implementation of the FTA, with a specific arm for identifying and eliminating non-tariff barriers. This mechanism has the potential to facilitate movement of goods and will lead to increased trade. Its effectiveness is, however, dependent on the full and active participation of the business community. To determine whether a product originates in the region and therefore benefits from duty-free access to the SADC market, “Rules of Origin” have been agreed to by member states. To benefit from SADC trade preferences, exporters must obtain confirmation of origin through a “Certification of Origin”, obtainable from competent authorities in member states’ customs offices.

• **SACU – India Preferential Trade Agreement (PTA)**

The terms of reference of the Agreement were agreed to in October 2007, and negotiations launched.
Southern African Customs Union (SACU) – European Free Trade Association (EFTA)
FTA

The Free Trade Agreement between SACU and the EFTA came into effect on 1 May 2008. The inaugural meeting for the SACU-EFTA Joint Committee took place on 4 February 2009 in Pretoria, South Africa, primarily to oversee the proper implementation and administration of the SACU-EFTA Agreement.

The Agreement applies to trade relations between SACU and individual EFTA states – covering trade in industrial goods (including fish and other marine products) and processed agricultural products. The Agreement also provides for future non-binding engagements on issues of intellectual property, investment, trade in services and government procurement.

Southern African Customs Union (SACU) – European Free Trade Association (EFTA)
FTA

EFTA countries do not have a common agricultural policy and basic agricultural products were negotiated separately. Three Bilateral Agricultural Agreements were concluded between SACU and individual EFTA states, which form part of the main Agreement and came into force at the same time as the FTA.

To increase investment opportunities in both SACU and EFTA regions respectively, tariffs on industrial goods (on the EFTA side) were eliminated upon entry into force of the Agreement; i.e. all customs duties on imports of originating products from SACU have been abolished. SACU shall progressively reduce customs duties on imports of originating products from the EFTA states.

The tariff reduction schedules are set out on the assumption that the Agreement came into force on 1 January 2006 and are not affected by any delays in the actual date on which the FTA came into force.
• **African Growth and Opportunity Act (AGOA)**

AGOA is a unilateral assistance measure of the US government, which supplements existing US programmes aiming to increase trade and investment between the US and developing countries. AGOA extended the duty-free treatment under the Generalised System of Preference (GSP) programme, scheduled to expire by the end of 2009, with the possibility of an extension by at least a year. This has eliminated most of the limitations of the GSP programme for sub-Saharan African countries, and expanded the product coverage of the GSP programme exclusively for products in sub-Saharan Africa. It has also made way for duty-free and quota-free access to the US market for apparel manufactured in sub-Saharan countries, of which the fabric, yarn and thread were of US origin. AGOA is set to expire in 2015.

• **SACU – Southern Common Market (Mercosur) Preferential Trade Agreement (PTA)**

A Preferential Trade Agreement (PTA), covering around 1,500 products, was concluded in December 2004 between SACU and the South American Mercosur group of countries. The agreement was expected to be signed by the end of 2008, with the date of entry into force not yet finalised at the date of publication of this report.

The agreement was later extended to include about 600 more products and ended with a total of approximately 2,300 products. The new agreement was finalised in April 2008 and signed by Mercosur member states’ ministers in December 2008. The SACU ministers signed the PTA in April 2009. The agreement is going through a ratification process by all the Mercosur and SACU countries, which might take between 12 and 24 months to complete before it comes into force.
Areas of Investment Opportunities in South Africa

Agro-Processing

- Fisheries and aquaculture, i.e. freshwater aquaculture, and marine culture;
- Floriculture, i.e. traditional flowers and cut flowers;
- Fruit and vegetable processing plants, i.e. processing of baby vegetables, nuts and indigenous fruit;
- Processing of fruit for juices;
- Meat processing;
- Wine production;
- Confectionary;
- Indigenous teas; and
- Natural fibres.
Automotive Industry

- Engine parts/components;
- Vehicle interiors, i.e. natural fibre, interior trim;
- Electronic drive chain components;
- Body parts, i.e. lights, painted plastic components, airbags, glass, wire products and outer mirrors;
- Diesel particulate filters;
- Electronic power-assisted steering wheels;
- Catalytic converters;
- Leather products, i.e. seats and interior; and
- Aluminium forgings and castings.
Chemicals and Allied Industries

- Production of titanium dioxide pigment;
- Beneficiation of fluorspar; and
- Beneficiation of polypropylene used in automotive components building and construction industries.
Electro-Technical Industries

- Software applications;
- Mobile applications;
- Smart metering;
- Embedded software;
- Radio frequency identification;
- Process control, measurement and instrumentation;
- Security and monitoring solutions; and
- Financial software.
Metal Industries

- Downstream processing and value-addition of iron, steel, aluminium, stainless steel, ferro-alloys, the Platinum Group of Metals (PGM) and diamonds; and
- Conversion processes of metal products, i.e. metal fabrication, pipe and tube, foundry products, wire and jewellery.

Capital Equipment and Allied Services

- Manufacture and assembly of mining, agricultural and construction equipment; and
- Utilities, i.e. reticulation plants and pipe lines;
- Machine tools and tooling (auto, packaging, mining and aerospace industries);
- Electric motors; and
- Services in the engineering and construction sectors.

**Transport Equipment**

- Rolling stock, i.e. locomotives, wagons and coaches;
- Production of permanent ways, i.e. railway lines, signalling equipment, electrification, bridges and stations;
- Harbour construction and equipment; and
- Ship- and oil-platform building and maintenance.
Clothing and Textiles

- Cotton spinning, weaving and knitting;
- Large-scale manufacture of industrial textiles using polyester;
- Manufacture of synthetic textiles for the apparel sector;
- Middle to high-end apparel – production of other natural fibre textiles such as flax;
- Wool and mohair production – downstream opportunities for yarns, knitwear and fabric; and
- Technical textiles.
BPO&O and IT-Enabled Services

• Call centres;
• Back-office processing;
• Shared corporate services;
• Enterprise solutions, e.g. fleet management, knowledge management and asset management; and
• Legal process outsourcing.

Aerospace
• Aviation-related services, including Maintenance, Repair and Overhaul (MRO);
• Rotary and fixed-wing components;
• Aviation training services;
• Specialised manufacturing of avionics, including health usage monitoring systems;
• Aerostructure components, specifically composites and sheet metal (aluminium and titanium);
• Small and micro-satellite capability including sensor platforms;
• Satellite-related services (including tracking and control and applications development);
• Specialised design expertise (systems-level as well as first-tier level); and
• Unmanned Arial Vehicles (UAVs).

Tourism

• Hotels and self-catering holiday resorts;
• Adventure, sport, conference, cultural and ecotourism;
• Infrastructure development; and
• Leisure complexes and world-class golf courses.
Energy

- Power generation;
- Energy infrastructure; and
- Alternative energy.
Film and Media

- Film studios;
- Treaty film co-production ventures;
- Distribution infrastructure;
- Servicing of foreign productions; and
- Production of film and documentaries, commercials, stills photography; and multimedia.

Design

- Jewellery manufacture and design; and
- Fashion design.
Acknowledgement of Sources

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