

EUGENE SCALIA, SBN 151540  
escalia@gibsondunn.com  
GIBSON, DUNN & CRUTCHER LLP  
1050 Connecticut Avenue, N.W.  
Washington, D.C. 20036-5306  
Telephone: 202.955.8500  
Facsimile: 202.467.0539

*Attorneys for Plaintiffs Chamber of  
Commerce of the United States of Amer-  
ica, California Chamber of Commerce,  
American Farm Bureau Federation, Los  
Angeles County Business Federation,  
Central Valley Business Federation,  
and Western Growers Association*

*(Additional counsel listed on next page)*

IN THE UNITED STATES DISTRICT COURT  
FOR THE CENTRAL DISTRICT OF CALIFORNIA,  
WESTERN DIVISION

CHAMBER OF COMMERCE OF THE  
UNITED STATES OF AMERICA,  
CALIFORNIA CHAMBER OF  
COMMERCE, AMERICAN FARM  
BUREAU FEDERATION, LOS  
ANGELES COUNTY BUSINESS  
FEDERATION, CENTRAL VALLEY  
BUSINESS FEDERATION, and  
WESTERN GROWERS ASSOCIATION,

Plaintiffs,

v.

LIANE M. RANDOLPH, in her official  
capacity as Chair of the California Air  
Resources Board, STEVEN S. CLIFF, in  
his official capacity as the Executive  
Officer of the California Air Resources  
Board, and ROBERT A. BONTA, in his  
official capacity as Attorney General of  
California.

Defendants.

CASE NO. 2:24-cv-00801-ODW-PVC

**PLAINTIFFS' MEMORANDUM  
OF POINTS AND AUTHORITIES  
IN OPPOSITION TO DEFEND-  
ANTS' MOTION TO DENY OR  
DEFER PLAINTIFFS' MOTION  
FOR SUMMARY JUDGMENT ON  
CLAIM I UNDER RULE 56(d)**

**HEARING:**

Date: Sept. 9, 2024  
Time: 1:30 PM  
Location: Courtroom 5D  
Judge: Otis D. Wright II

1 BRADLEY J. HAMBURGER, SBN 266916  
bhamburger@gibsondunn.com  
2 SAMUEL ECKMAN, SBN 308923  
seckman@gibsondunn.com  
3 ELIZABETH STRASSNER, SBN 342838  
estrassner@gibsondunn.com  
4 GIBSON, DUNN & CRUTCHER LLP  
5 333 South Grand Ave.  
Los Angeles, CA 90071-3197  
6 Telephone: 213.229.7000  
7 Facsimile: 213.229.7520

8 BRIAN A. RICHMAN  
(*pro hac vice*)  
9 DC Bar No. 230071  
brichman@gibsondunn.com  
10 GIBSON, DUNN & CRUTCHER LLP  
11 2001 Ross Ave., Suite 2100  
Dallas, TX 75201-2923  
12 Telephone: 214.698.3100  
13 Facsimile: 214.571.2900

14 *Attorneys for Plaintiffs Chamber of Commerce of the United States of America, Cali-*  
15 *fornia Chamber of Commerce, American Farm Bureau Federation, Los Angeles*  
16 *County Business Federation, Central Valley Business Federation, and*  
*Western Growers Association*

17 DARYL JOSEFFER  
(*pro hac vice*)  
18 DC Bar No. 457185  
djoseffer@uschamber.com

19 TYLER S. BADGLEY  
(*pro hac vice*)  
20 DC Bar No. 1047899  
tbadgley@uschamber.com

21 KEVIN PALMER  
(*pro hac vice*)

22 DC Bar No. 90014967  
kpalmer@uschamber.com  
23 CHAMBER OF COMMERCE OF THE  
24 UNITED STATES OF AMERICA  
25 1615 H Street, NW  
Washington, D.C. 20062-2000  
26 Telephone: 202.659.6000  
27 Facsimile: 202.463.5302

28 *Attorneys for Plaintiff Chamber of Commerce of the United States of America*

## TABLE OF CONTENTS

	<u>Page</u>
I. INTRODUCTION .....	1
II. BACKGROUND.....	2
III. LEGAL STANDARD.....	4
IV. ARGUMENT .....	4
A.    The State’s Proposed Discovery Is Irrelevant Given the Nature of Plaintiffs’ Constitutional Claims.....	5
1.    The State’s “Financial” Discovery Is Beside the Point .....	5
2.    The State’s “Controversy” Discovery Is an Abuse of Power.....	6
3.    The State’s “Single Transaction” Discovery Is Predicated on a Misapprehension of Plaintiffs’ Arguments.....	8
B.    The State Fails to Comply with the Requirements of Rule 56(d).....	9
V. CONCLUSION.....	11

# TABLE OF AUTHORITIES

Page(s)

## Cases

<i>Adams v. Allstate Ins. Co.</i> , 187 F. Supp. 2d 1207 (C.D. Cal. 2002)	4, 10
<i>Am. Hosp. Ass’n v. Azar</i> , 983 F.3d 528 (D.C. Cir. 2020)	2
<i>Ashley v. City of San Francisco</i> , 2013 WL 12172622 (N.D. Cal. Oct. 7, 2013)	10
<i>Brae Transp., Inc. v. Coopers &amp; Lybrand</i> , 790 F.2d 1439 (9th Cir. 1986)	4, 9
<i>Brown v. Ent. Merchants Ass’n</i> , 564 U.S. 786 (2011)	1
<i>Cell-Crete Corp. v. Lexington Ins. Co.</i> , 2015 WL 12644565 (C.D. Cal. Feb. 5, 2015)	6
<i>Cheyenne Arapaho Tribes of Oklahoma v. United States</i> , 558 F.3d 592 (D.C. Cir. 2009)	6
<i>Comm. for First Amendment v. Campbell</i> , 962 F.2d 1517 (10th Cir. 1992)	9
<i>Contemporary Mission, Inc. v. U.S. Postal Serv.</i> , 648 F.2d 97 (2d Cir. 1981)	9, 10
<i>Fam. Home &amp; Fin. Ctr., Inc. v. Fed. Home Loan Mortg. Corp.</i> , 525 F.3d 822 (9th Cir. 2008)	6
<i>FCC v. League of Women Voters of Cal.</i> , 468 U.S. 364 (1984)	9
<i>Harris v. Am. Med. Int’l, Inc.</i> , 982 F.2d 528 (10th Cir. 1992)	10
<i>Harrison v. Office of Architect of Capitol</i> , 281 F.R.D. 49 (D.D.C. 2012)	9
<i>Hernandez v. Ventura Cnty.</i> , 2014 WL 4829055 (C.D. Cal. Sept. 25, 2014)	10
<i>IMDb.com, Inc. v. Becerra</i> , 257 F. Supp. 3d 1099 (N.D. Cal. 2017)	1, 2, 5, 6, 8, 10, 11
<i>IMDb.com, Inc. v. Becerra</i> , 962 F.3d 1111 (9th Cir. 2020)	1, 2
<i>Janus v. Am. Fed’n of State, Cnty., &amp; Mun. Emps., Council 31</i> , 585 U.S. 878 (2018)	6, 7, 8

**TABLE OF AUTHORITIES**  
(continued)

	<u>Page(s)</u>
<i>Kennedy v. Bremerton Sch. Dist.</i> , 597 U.S. 507 (2022).....	9, 10
<i>Martinez v. Columbia Sportswear USA Corp.</i> , 553 Fed. App'x 760 (9th Cir. 2014).....	11
<i>Mory v. City of Chula Vista</i> , 2008 WL 360449 (S.D. Cal. Feb. 11, 2008).....	11
<i>Nat'l Ass'n of Wheat Growers v. Bonta</i> , 85 F.4th 1263 (9th Cir. 2023).....	1
<i>Nat'l Inst. of Family &amp; Life Advocates v. Becerra</i> , 585 U.S. 755 (2018).....	1
<i>Reshard v. Peters</i> , 579 F. Supp. 2d 57 (D.D.C. 2008).....	4, 10
<i>Riley v. Nat'l Fed'n of the Blind of N.C., Inc.</i> , 487 U.S. 781 (1988).....	5, 8
<i>Sec'y of State of Md. v. Joseph H. Munson Co.</i> , 467 U.S. 947 (1984).....	8, 9
<i>Suhovy v. Sara Lee Corp.</i> , 2014 WL 1400824 (E.D. Cal. Apr. 10, 2014).....	9
<i>Wooley v. Maynard</i> , 430 U.S. 705 (1977).....	8

**Statutes**

Cal. Health & Safety Code § 38533(a)(2) .....	7
Cal. Health & Safety Code § 38533(b)(1)(A)(i).....	7

**Rules**

Fed. R. Civ. P. 56(d) .....	4, 9, 11
-----------------------------	----------

## I. INTRODUCTION

The State’s motion seeking to defer this Court’s adjudication of Plaintiffs’ First Amendment challenge follows a familiar playbook: The State first “enact[s] a speech restriction without an adequate justification,” and then its “lawyers double down on their client’s constitutional error by imposing irrelevant, burdensome, even harassing discovery obligations on a party that seeks only to vindicate its First Amendment rights in court.” *IMDb.com, Inc. v. Becerra*, 257 F. Supp. 3d 1099, 1103 (N.D. Cal. 2017), *aff’d*, 962 F.3d 1111 (9th Cir. 2020). When faced with California’s abusive approach to First Amendment litigation, Judge Chhabria rightly concluded “[t]hat should never happen” and refused to permit discovery—a ruling the Ninth Circuit later affirmed. *Id.*

The State nonetheless employs this same improper tactic here, again seeking to engage in expansive, highly burdensome discovery in a bid to stave off a prompt adjudication of Plaintiffs’ constitutional challenge, presenting only pure questions of law—going so far as to threaten Plaintiffs’ members, none of whom are parties to this action, with broad subpoenas, sweeping document requests, and multiple depositions. The Court should reject this attempt to use burdensome discovery to silence those who dare to assert their First Amendment rights, and it should deny the State’s motion under Federal Rule of Civil Procedure 56(d).

This case concerns a straightforward, facial challenge to two California laws—S.B. 253 and 261—that compel thousands of companies to speak against their will on a matter of enormous public concern. Dkt. 48-1 at 3. All parties, including the State, agree that Plaintiffs’ motion can be resolved as a matter of law. *See* Dkt. 52 at 2. And the Supreme Court and the Ninth Circuit have resolved numerous similar cases against the California Attorney General in similar procedural postures, all without discovery. *See, e.g., Brown v. Ent. Merchants Ass’n*, 564 U.S. 786 (2011); *Nat’l Ass’n of Wheat Growers v. Bonta*, 85 F.4th 1263 (9th Cir. 2023); *IMDb.com, Inc. v. Becerra*, 962 F.3d 1111 (9th Cir. 2020); *see also Nat’l Inst. of Family & Life Advocates v. Becerra*, 585 U.S. 755 (2018). Cases cited by the State (Dkt. 57-1) were similarly resolved without

1 discovery. *See, e.g., Am. Hosp. Ass’n v. Azar*, 983 F.3d 528 (D.C. Cir. 2020). There is  
2 no reason to defer a ruling on Plaintiffs’ First Amendment claims so the State can engage  
3 in irrelevant—burdensome—“fishing.” *IMDb.com*, 257 F. Supp. 3d at 1102.

4 The proposed discovery requests—like the State’s 6,072 pages of other “factual”  
5 submissions, *see* Dkts. 52-1 to -13, 53, 54, 55, 56—are nothing more than an attempt to  
6 divert the Court’s attention from the fundamental legal failings of the State’s case:  
7 S.B. 253 and 261 unconstitutionally compel speech on a hot-button policy issue, they do  
8 not fit within any of the more relaxed standards for First Amendment review cited by  
9 the State, and they flunk any level of scrutiny anyway. The State nonetheless claims to  
10 need discovery on three topics: the “financial” burden of the laws, the “existence” of  
11 “controversial aspects of climate change,” and the “prevalen[ce]” of covered companies  
12 that engage “in a single transaction within the State.” Dkt. 57-1 at 2. But nothing the  
13 State wishes to seek in discovery is material to the merits of Plaintiffs’ facial constitu-  
14 tional challenge. And, in any event, the State fails entirely to explain—in fact, its dec-  
15 laration does not even address—why the information it claims to need is (as the State  
16 claims) in Plaintiffs’ “sole possession,” nor why the State’s existing 6,072-page record  
17 is insufficient to mount an opposition.

18 In short, no amount of “information discovered . . . could unsettle” the facial in-  
19 validity of S.B. 253 and 261. *IMBD.com*, 962 F.3d at 1128. The Court should declare  
20 the laws what they are—unconstitutional—and not “defer” the inevitable to another day  
21 while the State pursues harassing, irrelevant discovery in the interim. Dkt. 57-1 at 1.

## 22 II. BACKGROUND

23 This case includes a facial First Amendment challenge to two California laws,  
24 S.B. 253 and 261, which require companies to publicly state their opinions regarding the  
25 risks associated with climate change and to embrace inexact, misleading calculations of  
26 their greenhouse-gas emissions and their customers’ and suppliers’. Dkt. 48-1 at 1.  
27 Plaintiffs, a coalition of business associations, challenged these laws as facially uncon-  
28 stitutional because (among other reasons) they violate the First Amendment.



1 The Parties, recognizing the “impact” a “summary judgment motion[ ]” could  
2 have “on the scope of this litigation,” stipulated to a summary-judgment briefing sched-  
3 ule on the First Amendment claim. Dkt. 44 at 4. Plaintiffs accordingly moved for sum-  
4 mary judgment, explaining, first, that S.B. 253 and 261 are content-based regulations of  
5 political speech subject to strict scrutiny. Dkt. 48-1 at 7-8. Second, they explained that  
6 the laws failed strict (and other) scrutiny. *Id.* at 9-14. In particular, Plaintiffs empha-  
7 sized that the State had failed to narrowly tailor either law to a compelling governmental  
8 interest, as required by Supreme Court precedent. *See id.* at 9-13. The State, for exam-  
9 ple, had asserted a need to protect “investors,” but the laws, on their face, applied to  
10 companies *without* investors, and were triggered by *any* transaction in California, no  
11 matter how de minimis and regardless of any plausible connection to climate change.  
12 *Id.* at 11-12. For these and other reasons, Plaintiffs asked this Court to declare “that both  
13 S.B. 253 and 261 violate the First Amendment to the U.S. Constitution, and [to] enjoin  
14 Defendants from implementing, applying, or taking any action whatsoever to enforce  
15 the laws.” *Id.* at 21.

16 The State, despite previously recognizing the benefits of summary judgment,  
17 Dkt. 44 at 4, and arguing that it prevails as a matter of law, Dkt. 52 at 2, has also asserted  
18 a mountain of factual controversies. In addition to submitting 6,072 pages of purported  
19 evidence, virtually none of which has anything to do with the legal arguments in the  
20 State’s opposition brief, *see* Pls.’ Reply in Support of Mot. for Summ. J. at 1, the State  
21 also filed a declaration under Rule 56(d) seeking to delay summary judgment pending  
22 discovery. Dkt. 57-2. The State’s declaration contains seven sentences addressing the  
23 substantive requirements of Rule 56(d). *See id.* ¶¶ 2-5. Those sentences state *what* in-  
24 formation “Defendants seek.” *Id.* ¶ 2. But the declaration does not address *why* the  
25 information is relevant—particularly here, where the challenge presents only pure ques-  
26 tions of law. And aside from one sentence—which states that “Defendants are unable  
27 to present these facts because discovery has not opened in this case, and this information  
28 is in the sole possession of the Plaintiffs, their declarants, and their members,” *id.* ¶ 5—



1 the declaration does not explain why, if factual development is necessary at all, the State  
2 could not use its existing 6,072-page record to oppose Plaintiffs’ motion. The declara-  
3 tion nowhere defends the State’s assertion that the requested information is in Plaintiffs’  
4 “sole possession,” *id.*; nor does it attempt to square that assertion with the State’s 6,072-  
5 page factual filing, which utilizes plentiful sources of information, none of which is in  
6 Plaintiffs’ “sole possession,” to attempt to justify the State’s opposition.

### 7 **III. LEGAL STANDARD**

8 To put off summary judgment, the nonmoving party—here, the State—must  
9 “show[ ] by affidavit or declaration that, for specified reasons, it cannot present facts  
10 essential to justify its opposition.” Fed. R. Civ. P. 56(d). “Compliance with [Rule  
11 56(d)],” formerly numbered Rule 56(f), “requires more than a perfunctory assertion that  
12 the party cannot respond because it needs to conduct discovery.” *Adams v. Allstate Ins.*  
13 *Co.*, 187 F. Supp. 2d 1207, 1213 (C.D. Cal. 2002). Rather, the Rule requires affidavits  
14 or declarations stating with “sufficient particularity why [the party] could not, *absent*  
15 *discovery*, present . . . facts essential to support [its] opposition.” *Reshard v. Peters*, 579  
16 F. Supp. 2d 57, 68 n.11 (D.D.C. 2008) (emphasis added), *aff’d*, 358 F. App’x 196 (D.C.  
17 Cr. 2009). In particular, the affidavits or declarations must set “forth with particularity:  
18 (1) why the party opposing summary judgment cannot respond; (2) the particular facts  
19 that the party reasonably expects to obtain in further discovery; and (3) how the infor-  
20 mation reasonably expected from its proposed discovery requests could be expected to  
21 create a genuine issue of material fact that would defeat the summary judgment motion.”  
22 *Adams*, 187 F. Supp. 2d at 1213. “Failure to comply with the requirements of [Rule  
23 56(d)] . . . is a proper ground for denying discovery and proceeding to summary judg-  
24 ment.” *Brae Transp., Inc. v. Coopers & Lybrand*, 790 F.2d 1439, 1443 (9th Cir. 1986).

### 25 **IV. ARGUMENT**

26 The State’s perfunctory declaration, which addresses the requirements of Rule  
27 56(d) in seven sentences, *see* Dkt. 57-2 ¶¶ 2-5, does not come close to “show[ing]” that  
28 the State “cannot present facts essential to justify its opposition.” Fed. R. Civ. P. 56(d).

1 The State has already assembled 6,072 pages of evidence, including multiple expert re-  
2 ports and 154 exhibits. *See* Dkts. 52, 53, 54, 55, 56. The additional discovery the State  
3 seeks is not “essential” to anything; it is downright abusive. Even the State’s own de-  
4 clarant refuses to say why the information the “Defendants seek” (Dkt. 57-2 ¶ 3) is nec-  
5 essary to oppose summary judgment. That “Defendants seek” it is uncontested, *id.*—  
6 but *why* they do is left unanswered, because there is no answer. At least, no legitimate  
7 answer. *Cf. IMDb.com*, 257 F. Supp. 3d at 1103. The State’s motion should be denied,  
8 and the Court should proceed to summary judgment.

9 **A. The State’s Proposed Discovery Is Irrelevant Given the Nature of Plaintiffs’**  
10 **Constitutional Claims**

11 As in *IMDb.com*, it is “difficult to understand how [the discovery requested by  
12 the State] would help the government defend the [challenged] statute[s].” 257 F. Supp.  
13 3d at 1102. The State claims to need information concerning the “financial” burden of  
14 the laws, the “existence” of “controversial aspects of climate change,” and the “preva-  
15 len[ce]” of covered companies that engage “in a single transaction within the State.”  
16 Dkt. 57-1 at 2. But none of that has any “relevance to the constitutional question pre-  
17 sented in this case.” *IMDb.com*, 257 F. Supp. 3d at 1102-03.

18 **1. The State’s “Financial” Discovery Is Beside the Point**

19 First, the State “seek[s] facts regarding the compliance costs of Senate Bills 253  
20 and 261.” Dkt. 57-2 ¶ 2. But as the State itself admits, the First Amendment inquiry  
21 focuses mainly on the “burden on *speech*,” not “financ[es].” Dkt. 52 at 17. The State’s  
22 discovery is beside the point. S.B. 253 and 261 undisputedly “compel[ ] speech,” *Id.* at  
23 14, and any “form of [speech] compulsion burdens protected speech,” *Riley v. Nat’l*  
24 *Fed’n of the Blind of N.C., Inc.*, 487 U.S. 781, 782 (1988). No discovery is necessary to  
25 establish what speech “the statute itself” requires (Dkt. 57-1 at 7), or that the forced  
26 disclosure regime imposed by these laws constitutes a substantial burden on speech.

27 The financial burden of these laws, to be sure, *compounds* the constitutional in-  
28 jury. The “compelled subsidization” of speech “seriously impinges on First Amendment

rights.” *Janus v. Am. Fed’n of State, Cnty., & Mun. Emps., Council 31*, 585 U.S. 878, 894 (2018). But, here, the State admits that the laws will require “[t]he vast majority of companies” to spend “0.025 percent of their annual revenue,” Dkt. 52-1 ¶ 170 (emphasis added)—hundreds of thousands of dollars, at least, Dkt. 48-9 at 8:14-18—on this compelled speech. The Governor himself has publicly acknowledged this “financial impact.” Dkt. 48-1 at 1. That is financial burden aplenty—and no amount of discovery is necessary to reconfirm the State’s admissions. In fact, with the existence of burden undisputed, the State makes no effort at all to explain why hammering out the precise burden—*i.e.*, whether it is even *higher* than what the State admits—is “essential” to anything about the First Amendment inquiry here. Cost may be “generically relevant,” but the State does not, and cannot, show that the *specific* dollar amount “is ‘essential.’” *Fam. Home & Fin. Ctr., Inc. v. Fed. Home Loan Mortg. Corp.*, 525 F.3d 822, 827 (9th Cir. 2008).

It is “difficult [even] to conceive of a reason, other than harassment, for seeking” the discovery sought here, *IMDb.com*, 257 F. Supp. 3d at 1102, including “*all documents* from Plaintiffs regarding estimated compliance costs” and “*all documents* regarding the overall budgets member companies have for public disclosure,” Dkt. 57-1 at 5-6 (emphases added). None of that would plausibly “alter the Court’s opinion” on Plaintiffs’ First Amendment rights. *Cell-Crete Corp. v. Lexington Ins. Co.*, 2015 WL 12644565, at \*1 (C.D. Cal. Feb. 5, 2015); *see also Cheyenne Arapaho Tribes of Oklahoma v. United States*, 558 F.3d 592, 596 (D.C. Cir. 2009) (affirming Rule 56(d) denial where party “failed to specify how the requested discovery would alter the court’s determination”).

## **2. The State’s “Controversy” Discovery Is an Abuse of Power**

Second, the State “seek[s] facts showing what . . . evidence Plaintiffs are relying on to support their claims of controversy and scientific disagreement regarding climate change.” Dkt. 57-2 ¶ 3. But this, too, is beside the point. The issue is not whether, as the State pretends, climate change “exist[s].” Dkt. 57-1 at 8. Everyone here agrees that it does, and that human activities contribute to it; as the complaint makes clear,

1 “Plaintiffs support policies that reduce greenhouse-gas emissions.” Am. Compl. ¶ 2.  
2 The controversial issue the laws compel companies to speak on is “climate change’s  
3 ‘long-term’ consequences . . . and corporations’ responsibility to ‘plan for and adapt to’  
4 it.” Dkt. 48-1 at 8. There is no dispute that this is a controversial subject. The “Rec-  
5 ommendations of the Task Force on Climate-related Financial Disclosures,” incorpo-  
6 rated by reference into S.B. 261, Cal. Health & Safety Code § 38533(b)(1)(A)(i),  
7 acknowledge that the “physical response of the climate,” including the “future timing  
8 and magnitude of climate-related impacts,” is “highly uncertain.” Dkt. 48-23 at 26, 35.  
9 And the State itself concedes that the “policy responses to climate change are the subject  
10 of vigorous political debate.” Dkt. 52 at 21. The Supreme Court agrees: “[C]limate  
11 change” is a “controversial subject[ ]” and a “sensitive political topic[ ],” which is “un-  
12 doubtedly [a] matter[ ] of profound ‘value and concern to the public.’” *Janus*, 585 U.S.  
13 at 913-14.

14 There can be no serious doubt, moreover, that the laws require companies to speak  
15 on this controversy. S.B. 261, for example, requires companies to disclose their “cli-  
16 mate-related financial risk,” which includes “transition risk[ ]” and its impact on “finan-  
17 cial markets and economic health.” Cal. Health & Safety Code § 38533(a)(2). In other  
18 words, the law requires a company to predict the actions government officials will take,  
19 around the world, to combat climate change (so-called “transition risk”), Dkt. 48-23 at  
20 5, and to assess how those actions will affect the company through their impacts on  
21 “financial markets and economic health,” Cal. Health & Safety Code § 38533(a)(2); *see*  
22 *also* MSJ Reply at 4-8.

23 The State cannot credibly argue that it is “essential,” as Rule 56(d) requires, to  
24 issue “depositions and documentary subpoenas” to nonparty members of Plaintiffs to  
25 review their “internal” communications (Dkt. 57-1 at 10) to assess whether *this* is con-  
26 troversial. Again, the State admits it is—*i.e.*, that the “policy responses to climate  
27 change are the subject of vigorous political debate.” Dkt. 52 at 21. The State’s request  
28 to go rummaging through Plaintiffs’ members’ internal communications about a matter

1 of such “profound ‘value and concern to the public,’” *Janus*, 585 U.S. at 913-14, is “an  
2 outright abuse of power,” *IMDb.com*, 257 F. Supp. 3d at 1102-03 (recognizing the “un-  
3 settling irony of seeking” private communications about a matter of public concern “in  
4 a First Amendment case”).

5 Similarly abusive is the State’s contention that it must take deposition testimony  
6 of “what exactly” Plaintiffs’ declarant member “finds controversial about Senate Bill  
7 261’s disclosure requirements and why.” Dkt. 57-1 at 9. Again, none of that has any  
8 “relevance to the constitutional question presented in this case.” *IMDb.com*, 257 F.  
9 Supp. 3d at 1102-03. Plaintiffs’ members have a First Amendment right to “refrain  
10 from” joining the debate at all. *Wooley v. Maynard*, 430 U.S. 705, 714 (1977). And  
11 when they sue to vindicate that right, the State may not hale them for questioning on  
12 why, precisely, they have the temerity to call the State’s action controversial.

### 13 **3. The State’s “Single Transaction” Discovery Is Predicated on a Misap-** 14 **prehension of Plaintiffs’ Arguments**

15 Finally, the State “seeks any facts supporting the existence and prevalence of out-  
16 of-state entities that are covered by Senate Bill 253 and 261, but only engage in a single  
17 transaction within California.” Dkt. 57-2 ¶ 4. As with the other requests, this proposed  
18 discovery is abusive, irrelevant, and misapprehends Plaintiffs’ arguments. Plaintiffs  
19 contend, first, that in “all [their] applications,” S.B. 253 and 261 burden “protected First  
20 Amendment activity,” *Sec’y of State of Md. v. Joseph H. Munson Co.*, 467 U.S. 947, 965  
21 n.13 (1984), by compelling speech, *see Riley*, 487 U.S. at 782. And, second, the laws  
22 do “not employ means narrowly tailored to serve a compelling governmental interest.”  
23 *Munson*, 467 U.S. at 965 n.13. For these reasons alone, the laws on their face “fall[ ]  
24 short of constitutional demands.” *Id.*; *see* Dkt. 48-1 at 7-14. The laws also facially fail  
25 any less exacting test, too, as Plaintiffs have explained. *See* Dkt. 48-1 at 19-20.

26 Plaintiffs use the example of a firm that “engages in a single transaction within  
27 the State, wholly unconnected to climate-related risks,” Dkt. 48-1 at 20—*e.g.*, selling a  
28 single pack of gum—simply to illustrate the State’s complete failure to “narrowly

tailor[ ]” either law to any compelling governmental interest, *Munson*, 467 U.S. at 965 n.13. The “prevalence” (Dkt. 57-1 at 11) of such firms—whether it is 10, 20, 100, or even 1,000—is thus entirely beside the point. It is the “patent overinclusiveness” of S.B. 253 and 261, as illustrated by the single-transaction example (and others), that “undermines the likelihood” of any “genuine [governmental] interest” at all. *FCC v. League of Women Voters of Cal.*, 468 U.S. 364, 396 (1984) (brackets in original). That California would adopt laws with a “breadth . . . [that] extends so far beyond what is necessary to accomplish the [State’s purported] goals,” *id.* at 398, alone shows that the State’s asserted interest is pretextual—and thus, unconstitutional. *Cf. Kennedy v. Bremerton Sch. Dist.*, 597 U.S. 507, 543 n.8 (2022) (“[g]overnment ‘justification[s]’ for interfering with First Amendment rights ‘must be genuine’” (second brackets in original)).

**B. The State Fails to Comply with the Requirements of Rule 56(d)**

To “ensure that the nonmoving party is invoking the protections” of Rule 56(d) “in good faith,” *Comm. for First Amendment v. Campbell*, 962 F.2d 1517, 1522 (10th Cir. 1992), the Rule requires “affidavit[s]” or “declaration[s],” Fed. R. Civ. P. 56(d). “References in memoranda” do not suffice. *Brae Transp.*, 790 F.2d at 1443; *cf. Harrison v. Office of Architect of Capitol*, 281 F.R.D. 49, 52 (D.D.C. 2012) (the “affidavit or declaration itself must” satisfy Rule 56(d)). Yet, here, the State’s declaration fails entirely to explain *why* the State “cannot present facts essential to justify its opposition.” Fed. R. Civ. P. 56(d). This “alone serves as sufficient basis for the Court to deny” the State’s request. *Suhovy v. Sara Lee Corp.*, 2014 WL 1400824, at \*2 (E.D. Cal. Apr. 10, 2014) (citing, *inter alia*, *Brae Transp.*, 790 F.2d at 1443).

The State asserts simply that “discovery has not opened,” and that the requested “information is in the sole possession of the Plaintiffs, their declarants, and their members.” Dkt. 57-2 ¶ 5. But this “‘bare assertion’ that the evidence supporting” the State’s position “is in the hands of [the Plaintiffs] is insufficient to justify a denial of a motion for summary judgment” in *any* case, *Contemporary Mission, Inc. v. U.S. Postal Serv.*, 648 F.2d 97, 107 (2d Cir. 1981), let alone a First Amendment case. The State must



1 justify regulations of speech *ex ante*, not “*post hoc* in response to litigation.” *Kennedy*,  
2 597 U.S. at 543 n.8. To burden “speech first and ask questions later” is not a legitimate  
3 way to address the freedom of speech. *IMDb.com*, 257 F. Supp. 3d at 1102.

4 And in fact, the State’s claim that it is “unable to present evidence” because the  
5 “relevant facts are in the exclusive control of Plaintiffs,” Dkt. 57-1 at 2, is belied by the  
6 fact that it has already submitted a “detailed . . . opposition,” *Adams*, 187 F. Supp. 2d at  
7 1213, along with 6,072 pages of evidence, including multiple expert reports and 154  
8 exhibits, *see* Dkts. 52, 53, 54, 55, 56. Given that it clearly was able to gather substantial  
9 evidence without discovery, no “relax[ed] . . . degree of specificity” is warranted here,  
10 Dkt. 57-1 at 4; the State’s conclusory declaration does not and cannot even attempt to  
11 “explain why [the State] could not” present any additional evidence it claims to need  
12 unless it is permitted to engage in discovery. *Ashley v. City of San Francisco*, 2013 WL  
13 12172622, at \*2 (N.D. Cal. Oct. 7, 2013); *see also, e.g., Hernandez v. Ventura Cnty.*,  
14 2014 WL 4829055, at \*15 n.8 (C.D. Cal. Sept. 25, 2014) (declining to delay summary  
15 judgment where nonmovant failed to “present[ ] an ‘affidavit or declaration’ which pro-  
16 vides specific reasons why [it] ‘cannot present facts’”); *Reshard*, 579 F. Supp. 2d at 68  
17 n.11 (denying Rule 56(d) request where party failed to “state with sufficient particularity  
18 why [it] could not, absent discovery, present . . . facts essential to support [its] opposi-  
19 tion”). The State, which agreed to have Plaintiffs’ First Amendment argument presented  
20 on summary judgment and to forgo a Rule 16 conference, Dkt. 44 at 4, cannot credibly  
21 claim that it suddenly realized it needed discovery after reading Plaintiffs’ summary  
22 judgment papers; all three issues the State raises in its Rule 56(d) motion appeared in  
23 Plaintiffs’ complaint, too. And, again, the State’s bare assertion that information is in  
24 its opponents’ “possession” does not adequately explain *why* it could not “utilize the  
25 substantial *existing*,” 6,072-page record it already assembled to support its opposition.  
26 *Harris v. Am. Med. Int’l, Inc.*, 982 F.2d 528, at \*3 (10th Cir. 1992) (unpublished table  
27 decision) (citing *Contemporary Mission*, 648 F.2d at 107); *see supra* p. 2-5. A  
28 Rule 56(d) continuance is not warranted where, as here, the party “could have” gotten



1 the information “at any time” through other sources. *Martinez v. Columbia Sportswear*  
2 *USA Corp.*, 553 Fed. App’x 760, 762 (9th Cir. 2014).

3 For example, the State asserts it needs “facts regarding the compliance costs of  
4 Senate Bills 253 and 261.” Dkt. 57-2 ¶ 2. But those are not facts in the “sole possession”  
5 of Plaintiffs. In fact, the legislature has already investigated those costs, *see, e.g.*, Dkt.  
6 48-9 at 8:9-18; the State has already submitted a nearly 30-page expert report on its  
7 views on how the laws could be implemented, *see* Dkt. 53; and the Governor himself  
8 has already publicly acknowledged the laws’ unworkable “financial impact,” Dkt. 48-1  
9 at 1. The State’s opposition papers, in fact, declare it “[u]ncontroverted” that the “vast  
10 majority of companies” will spend \$250,000. Dkt. 52-1 ¶ 170 (citing Dkt. 48-9 at 8:14-  
11 18). The State’s declaration does not even attempt to explain why it would be war-  
12 ranted—let alone “essential,” Fed. R. Civ. P. 56(d)—to “serv[e] subpoenas on Plaintiffs’  
13 members to obtain *all documents* regarding compliance costs and disclosure budgets.”  
14 Dkt. 57-1 at 6 (emphasis added). This vastly overbroad request is “harassment,”  
15 *IMDb.com*, 257 F. Supp. 3d at 1102, not limited discovery essential to the State’s oppo-  
16 sition.

17 In short, because the State “has failed to specifically explain why [it] cannot ade-  
18 quately oppose the motion at this time,” let alone to justify the expansive discovery it  
19 seeks, its “application for a continuance under Rule [56(d)] [should be] DENIED.”  
20 *Mory v. City of Chula Vista*, 2008 WL 360449, at \*13 (S.D. Cal. Feb. 11, 2008).

## 21 V. CONCLUSION

22 Because the State “has identified no factual question that would meaningfully af-  
23 fect the analysis of the constitutionality of the statute on its face,” “[t]he motion for  
24 discovery [should be] denied.” *IMDb.com*, 257 F. Supp. 3d at 1103.

DATED: August 19, 2024

Respectfully submitted,

GIBSON, DUNN & CRUTCHER LLP

By: /s/ Bradley J. Hamburger

Eugene Scalia, SBN 151540

Bradley J. Hamburger, SBN 266916

Samuel Eckman, SBN 308923

Brian A. Richman (*pro hac vice*)

Elizabeth Strassner, SBN 342838

*Attorneys for Plaintiffs Chamber of Commerce  
of the United States of America, California  
Chamber of Commerce, American Farm Bureau  
Federation, Los Angeles County Business Fed-  
eration, Central Valley Business Federation  
and Western Growers Association*

CHAMBER OF COMMERCE OF THE  
UNITED STATES OF AMERICA

Daryl Joseffer (*pro hac vice*)

Tyler S. Badgley (*pro hac vice*)

Kevin Palmer (*pro hac vice*)

*Attorneys for Plaintiff Chamber of Commerce  
of the United States of America*

**CERTIFICATE OF COMPLIANCE**

The undersigned, counsel of record for Plaintiffs Chamber of Commerce of the United States of America, California Chamber of Commerce, American Farm Bureau Federation, Los Angeles County Business Federation, Central Valley Business Federation and Western Growers Association, certifies that this brief contains 3,990 words, which complies with the word limit of L.R. 11-6.1.

DATED: August 19, 2024

Respectfully submitted,

GIBSON, DUNN & CRUTCHER LLP

*By: /s/ Bradley J. Hamburger*

Eugene Scalia, SBN 151540

Bradley J. Hamburger, SBN 266916

Samuel Eckman, SBN 308923

Brian A. Richman (*pro hac vice*)

Elizabeth Strassner, SBN 342838

*Attorneys for Plaintiffs Chamber of Commerce  
of the United States of America, California  
Chamber of Commerce, American Farm Bureau  
Federation, Los Angeles County Business Fed-  
eration, Central Valley Business Federation  
and Western Growers Association*

CHAMBER OF COMMERCE OF THE  
UNITED STATES OF AMERICA

Daryl Joseffer (*pro hac vice*)

Tyler S. Badgley (*pro hac vice*)

Kevin Palmer (*pro hac vice*)

*Attorneys for Plaintiff Chamber of Commerce  
of the United States of America*